# STATEMENT OF UNDERSTANDING BETWEEN THE FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS DIVISION OF DISASTER PREPAREDNESS AND THE AMERICAN NATIONAL RED CROSS

### I. PURPOSE

This statement issued by the Florida Department of Community Affairs, Division of Disaster Preparedness (hereafter referred to as Civil Defense) and the American National Red Cross (hereafter referred to as Red Cross) is intended to insure understanding and agreement in the planning for and conduct of emergency operations necessitated by disaster.

#### II. OBJECTIVE

To insure effective coordination and cooperative effort of Civil

Defense and Red Cross activities in disaster operations and to prevent
possible missunderstandings or duplication of effort.

#### III. LEGAL AUTHORITY

The responsibility of Civil Defense and of Red Cross in disaster situations are authorized and defined by federal and state statutes, and are reaffirmed in agreements between the Federal Disaster Assistance Administration of the Department of Housing and Urban Development and the American National Red Cross relating to disaster operations under Public Law 91-606 dated October 1973, and between the Defense Civil Preparedness Agency and the American National Red Cross dated March 7, 1973.

#### IV GENERAL RESPONSIBILITIES

To secure full coordination of effort in the exercise of their respective responsibilities, Civil Defense and Red Cross agree to and will be governed by the following:

A. Cooperative arrangements will be maintained for continuing
liaison between Civil Defense and Red Cross for mutual planning

and exchange of information regarding disaster.

- B. Civil Defense will cooperate with and encourage local civil defense organizations to assist Red Cross in its disaster relief responsibilities.
- C. Red Cross will cooperate with Civil Defense and encourage Red Cross chapters to assist state and local governments in discharging their disaster relief responsibilities.
- D. Whenever disaster field headquarters are established by either Civil Defense or Red Cross the other organization will be immediately notified of the location and name of the director of the field operation.

### V. RESPONSIBILITIES IN NATURAL DISASTERS

# A. Civil Defense

Civil Defense as a recognized government agency is responsible for the coordination of all groups both public and private participating in a natural disaster relief operation. The function carried out by these groups include:

- Protection of persons and property including: (a) maintenance of law and order; (b) fire protection; (c) designation of hazardous buildings; (d) public health and sanitation;
   (e) care of the dead; (f) traffic control.
- Maintaining usual community services including: (a) Public welfare; (b) schools and other public institutions; (c) sewage and water systems; (d) streets, highways, and bridges; (e) removal of debris; (f) communications and transportation systems.
- Restoration of public property which has been damaged or destroyed.

4. Requests for assistance to or from other agencies or organizations outside of the particular jurisdiction except requests between Red Cross units.
Because of the lack of other existing government agencies primarily concerned with disaster operations, Civil Defense, in addition to its coordinating authority, has a more direct operational responsibility in such matters as:

(1) warning; (2) evacuation; (3) rescue.

## B. American National Red Cross

Through its divisions and chapters, and with the help of its four area offices, and National Headquarters, the Red Cross provides emergency assistance to disaster victims throughout the United States, its territories and dependencies. assistance may include food, clothing, emergency shelter or housing, first aid, and supplementary medical, nursing and hospital care, blood and blood products, prescription drugs, and other urgently needed basic necessities. These kinds of help may be provided on a mass care basis in emergency shelters, at feeding and aid stations, or through the use of mobile units. Assistance may also be provided on an individual family basis and include emergency clothing, minor home repairs, household accessories, and emergency furniture, emergency transportation, and personal occupational equipment and apparel. assistance may be provided in kind or on a cash basis as circumstances require. All aid provided from Red Cross funds is on a grant basis, with no request or expectation of repayment from the disaster victim. Where there has been a Federal declaration of disaster, some assistance may be provided by Red Cross on behalf of the Federal Government. When a family is not eligible for Federal benefits, Red Cross assistance may be more extensive.

The Red Cross requires that all its funds utilized in providing relief be expended in accordance with its own regulations. ANRC funds are not made available to tax-supported agencies that conduct relief operations.

In maintaining a state of preparedness to carry out its responsibilities, the Red Cross works closely with government at all levels to assure maximum coordination and mutual support. Such cooperative planning and operational activity includes working closely with State, county and municipal civil preparedness or equivalent agencies.

# VI. RESPONSIBILITIES IN ENEMY-CAUSED DISASTERS

# A. Civil Defense

The responsibility for the development and execution of a plan of civil defense for the protection of life and property in the United States has been designated by the Congress to be a joint responsibility of the Federal Governments, the several States, and their political subdivisions. Accordingly, in the event of an enemy-caused disaster, Civil Defense (1) is fully responsible for the direction of all phases of the operation; (2) will utilize all community agencies, including the Red Cross, in carrying out this responsibility; (3) will maintain administrative and financial responsibility for the State Civil Defense Program which will be executed in accordance with the existing Civil Defense policies and procedures.

# B. <u>American National Red Cross</u>

The American National Red Cross recognizes that in an enemy-caused disaster the protection and care of families and individuals is a basic responsibility of government. In this connection, Red Cross Chapters have agreed to assist, to the extent of their ability, in the development and operation of a program of Civil Defense on National, State, and local levels. In such planning and participation it is recognized that Red Cross volunteers will serve under the direction and control of the duly appointed Civil Defense authorities.

## VII. COORDINATION OF EFFORTS

- A. In carrying out its natural disaster welfare responsibilities,
  Red Cross chapters may utilize available locally enrolled
  Civil Defense volunteers, not assigned to other specific
  duties, so that they may gain experience which may be helpful
  in carrying out their responsibilities in enemy-caused disasters.
  In such instances Civil Defense volunteers will serve under the
  direction and leadership of Red Cross.
- B. Red Cross chapters will encourage those volunteers who are not assigned to Red Cross wartime activities to enroll in their local Civil Defense organization for service in event of an enemy-cuased disaster. Such volunteers, while serving as members of their local Civil Defense organization, will do so under the leadership and direction of Civil Defense authorities.

- C. In natural disaster situations Civil Defense and Red Cross have a joint responsibility to keep the public duly informed in relation to the disasters. Accordingly, Civil Defense and Red Cross agree that:
  - Direct liaison between Civil Defense and Red Cross will be maintained during all disaster operations for the exchange of information pertaining to each organization's activities.
  - 2. Red Cross liaison to the Division of Emergency Government and affected Civil Defense areas will be:

Manager, Suwannee Division 388-2617 Office American National Red Cross 771-9026 Home 2525 Riverside Avenue

If unable contact, call Answering Service

354-4516

- 3. Every effort will be made by each organization to insure that public information disseminated by it relates solely to its own responsibilities.
- D. In enemy-cuased disasters Civil Defense has a more direct responsibility for the dissemination of all public information.
- E. The Red Cross, which is responsible for the opening and operation of shelters, will confer with local government regarding the necessity for and timing of such openings consistent with the dangers facing the people who will occupy the shelters.
- F. The attached map reflects the American National Red Cross Divisional responsibilities and State Civil Defense areas in Florida.

Herbert W. Johnson Division Director

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Paul M:'Moore,'Manager Southeastern Area Office American National Red Cross

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